# Fair Shares and Climate Ambition

Dr. Ceecee Holz Climate Equity Reference Project

11 November 2024 COP29, Baku, Azerbaijan Side Event "NDCs for Climate Justice"

https://climateequityreference.org | https://equityreview.org cholz@climateequityreference.org



#### Context

- Very substantial climate effort required
  - Major, rapid, low-carbon transformation required in every country, to disentangle from fossil fuels (supply and demand), while also:
  - Adapting to rapidly changing and increasingly unpredictable and hostile climate
  - Dealing with climate impacts
- Concurrently: ongoing crisis of poverty, concentrated in the Global South
  - Lack of access to essential health services
  - 100s of millions don't have enough to eat & lack of access to safe drinking water
  - Millions of preventable deaths annually due to preventable diseases like diarrhea, lack of vaccine access, cooking smoke, local air pollution
  - Lack of access to electricity and clean cooking fuel

#### International Cooperation is Key Climate Finance, Support, Solidarity

### **Fair Shares and Climate Ambition**

- The Civil Society Equity Review (since 2015)
  - Fair Shares Assessment of NDCs (annually)
  - International Cooperation (2022 and 2024)
  - Loss and Damage (2019)
  - Equitable Fossil Fuel Extraction Phase Out (2021 and 2023)
- Fair Shares of Loss and Damage Finance (2024)



#### **Civil Society Equity Review** https://equityreview.org



#### **Over 500 supporting organizations. Full lists at https://equityreview.org**



- Paris COP: "NDCs" should be "fair and ambitious" (decision 1/CP.21 para 27)
- Paris Agreement (Article 14): "Global stocktake ... conducted in the light of equity"
- Civil Society Equity Review to complement and overcome limitations of "official" GST review

Peer reviewed methodology article → https://rdcu.be/u8C3



ORIGINAL PAPER	
Fairly sharing 1.5: national fair shares of a 1.5 °C-compliant global mitigation eff	fort
Ceecee Holz <sup>1</sup> · Sivan Kartha <sup>1,2</sup> · Tom Athanasiou <sup>1,3</sup>	
Accepted: 14 August 2017/Published online: 19 August 2017 © Springer Science+Business Media B.V. 2017	
Abstract The problem of fairly distributing the global miti	igation effort is particularly
important for the 1.5 °C temperature limitation objective, of global carbon budget. Here, we present methodology and res	1 1 1 0
ining national mitigation pledges presented at the 2015 Paris	climate summit, relative to

choices were made via deliberative processes of civil society organizations, resulting in ar

#### The Equity Principles of the UN Climate Convention and The Climate Equity Reference Framework



### **2015 Civil Society Equity Review of INDCs**





https://equityreview.org/report2015

the indicative domestic and **second the indicative international support portion** 

Fair shares and pledged action of poorer countries, additionally

Conditional action proposed by poorer countries.

Ambition gap, of which www., the submission gap, reflects not-yet-submitted INDCs.

#### 2016 Civil Society Equity Review of 2020 Ambition



2.0

2.2

4.3

4.3

6.3

High End of Pledge Range ...

... plus Mitigation Finance





#### **EQUITY AND THE AMBITION RATCHET**

TOWARDS A MEANINGFUL 2018 FACILITATIVE DIALOGUE





1.8

1.8

2.7

7.0

----

2.5

2.9

7.4

---

0.0

1.2

----

0.8

4.1

---

2.0

3.2

3.2

0.00

---

3.3

----

Low End of Pledge Range

High End of Pledge Range

...plus Mitigation Finance<sup>12</sup>

5.3

5.7

5.9



Full Decarbonization (for Reference)	NDC (range, if applicable)	Fair Share Range	Per Capita Fair Shares and Pledges in 2030 (tonnes of $CO_2$ eq per capita below baseline)	Mit	igation E	ffort =	= Reduc	tions	below ba	seline ir	tons pe 30	er capita	a in 2030
20.7	9.5 10.0	35.2 26.3	es and Ple	USA									
9.7	11	18.0 15.7	dges in 2	Japan									
7.2	3.5	16.1 15.4	030 (tonn	UK									
8 <u>9</u>	<u>3</u> .8	12.7 13.1	es of $O_2$	EU									
12.8	2.4 3.4	2.4 3.1	eq per cap	China									
7.8	1.2 2.2	2.2 3.4	ita below	South Africa									
5.4	0.0	2.4 2.8	baseline)	Brazil									
<u>3</u> 1	1.6	0.03 0.13		Marshall Islands									
1.5	0.5	0.05 0.16		Kenya	ŀ								
2.8	0.0	0.02 0.18		India									







#### **Selected National NDC Mitigation Pledges Against Fair Share Benchmarks** 40 Fair Shares and Pledges in tonnes COzeq per capita 8 16.5 2512 18.0 5.0 -10.4 12.2 -13.5 12.4 15.1 8.9 9.3 $\bigcirc$ 0 United United Arab Europea South Africa States Emirates Brazi Indonesia Tuvalu Kinadom Unior Kenva 2030 Per Capita Fair Shares and NDC pledges (tonnes of CO₂eq per capita below baseline in 2030) 34.7 29.0 22.1 18.0 12.8 2.6 2.5 2.2 0.1 0.1 0.02 16.2 0.1 Fair Share Range 0.2 26.6 22.4 16.7 15.3 17.4 13.2 3.1 2.7 3.3 0.5 0.6 0.2 2.9 3.9 2.6 2.7 0.5 0.0 10.1 11.1 11.8 4.0 0.04 0.0 1.0 9.6 1.6 (range if applicable) 16.5 2.4 0.1 0.02 11.3 5.0 12.4 12.2 8.9 0.01



Figure 1: Comparison of mitigation fair shares and pledges of example countries (in tonnes of CO<sub>2</sub>eq of mitigation below baseline in 2030 per capita per year). For each country or region, the horizontal black line(s) show the NDC pledges for 2030; the green band shows the fair share range, delineated by 1850-High and 1950-Medium progressivity fair share benchmarks for 2030; vertical black arrows: minimum shortfall between NDC pledge and fair share benchmark; black number labels: range of shortfall between NDC pledge and fair share; vertical green arrows: maximum exceedance of NDC pledge over fair share; green number labels: range of exceedance of NDC pledge over fair share.

9.3

0.6

2.7

0.6

0.4

0.5

0.4

0.9

0.3

0.4

0.2

NDC

Pledge

Shortfall

Pledge

Exceeds

at least

at least

up to

up to

25.1

18.0

10.4

15.1

13.5

#### $\rightarrow$ Fair Shares of 2035 $\leftarrow$ (for new NDCs)

	United States	Australia	United Arab Emirates	Japan	United Kingdom	European Union	China	Brazil	South Africa		Tuvalu	Kenya	India
2035 Per Capita Fair Shares (tonno	es of CO2	₂eq per cap	oita below b	aseline ii	n 2035)								
1850-High Progressivity	41.2	34.3	29.2	22.6	19.4	15.9	3.8	3.2	2.8	0.2	0.2	0.1	0.04
1950-Medium Progressivity	30.9	26.4	22.4	19.5	18.3	16.2	4.5	3.5	4.2	0.7	0.8	0.2	0.3
Reduction (%) below base year	2005	2005	2019	2013	1990	1990		2005					
1850-High Progressivity	201%	174%	85%	204%	211%	162%		39%					
1950-Medium Progressivity	152%	130%	54%	177%	200%	164%		47%					
Reduction (%) below baseline proj	ection in	target yea	r (2035)										
1850-High Progressivity									31%	5%	8%	5%	
1950-Medium Progressivity									46%	20%	40%	14%	
Reduction (%) below GHG intensity	y of GDP	in base ye	ar				2005						2005
1850-High Progressivity							72%						52%
1950-Medium Progressivity							74%						57%

Table 2: 2035 mitigation fair shares for a selection of countries. The same pair of two fair shares benchmarks are expressed in a number of different ways that countries typically use to communicate mitigation targets in their NDCs. All figures are for mitigation in 2035 of total GHG emissions exclusive of LULUCF.

#### https://equityreview.org/report2023

CIVIL SOCIETY

THE 2023 FAIR SHARES DEFICIT

December 202:

To be released this week

#### **Release Side Event:**

COP29, Baku November 15, 2024 15:00 – 16:30 Side Event Room 9



https://equityreview.org

# Second Example

Fair Shares in Loss and Damage Finance

www.germanwatch.org/en/91460



## Fair Shares of Loss and Damage (top 10)

	Share of Loss and Damage Finance									
		2025			2030					
	(\$ bn)	(\$ per cap)	(%)	(\$ bn)	(\$ per cap)	(%)				
United States	142.9	412	52.0%	226.8	638	52.1%				
Japan	29.1	239	10.6%	45.4	383	10.4%				
Germany	18.3	219	6.6%	28.7	346	6.6%				
Canada	12.0	304	4.4%	19.0	464	4.4%				
United Kingdom	12.0	175	4.3%	18.9	272	4.3%				
France	11.2	164	4.1%	17.7	257	4.1%				
Australia	9.4	349	3.4%	15.1	534	3.5%				
Italy	8.8	151	3.2%	13.7	238	3.2%				
Spain	5.1	107	1.8%	8.2	174	1.9%				
Netherlands	4.8	266	1.8%	7.6	417	1.8%				
TOTAL	275.0	284	100.0%	435.0	445	100.0%				

#### **Contributors?**

#### Annex II

Australia, Austria, Belgium, Canada, Denmark, Finland, France, Germany, Greece, Iceland, Ireland, Italy, Japan, Luxembourg, Netherlands, New Zealand, Norway, Portugal, Spain, Sweden, Switzerland, United Kingdom, United States Andorra, Bahamas, Israel, Kuwait, Bahrain, Brunei, Belarus, Albania, Liechtenstein, Monaco, Qatar, San Marino, Saudi Arabia, Singapore, Bosnia and Bulgaria, Slovenia, South Korea, United Arab Emirates Herzegovina, Croatia, **Countries in Annex II Range** Czech Republic, Cyprus, Latvia, Lithuania, Estonia, Hungary, North Macedonia, Malta, Moldova, Montenegro, Poland, Romania, Russia, Serbia, Slovakia, Türkiye, Ukraine

All 'Developed' Countries

### It doesn't change much



#### Thank you.

Dr. Ceecee Holz Climate Equity Reference Project https://climateequityreference.org cholz@climateequityreference.org