



**Wuppertal Institute**  
for Climate, Environment  
and Energy



**ECP and Wuppertal Institute  
Joint Side Event at COP 14, Poznan, 4 Dec. 2008**

**Financing mitigation and adaptation: What  
scale of resources is required, where  
should the funds come from and how  
should they be delivered?**

**Arno Behrens and Noriko Fujiwara  
Centre for European Policy Studies (CEPS)**

# Outline

## **Part I What scale of resources is required?**

- Range of estimated global costs & EU share
- Potential share of public finance
- Developing countries' needs

## **Part II Where should the funds come from and how should they be delivered?**

- Shifting investment flows and raising additional revenues
- Different types of funding instruments
- Recent proposals for a future finance model

# Part I

## What scale of resources is required?

# 11 Studies Taken into Account

- UNFCCC 2007
- World Bank 2006a, 2006b
- Oxfam 2006
- UNDP 2007
- OIES 2008
- Stern Review 2006
- Vattenfall 2007
- OECD 2008
- European Commission 2007
- IPCC 2007

# Studies are Hard to Compare

- Absolute global (incremental) costs in €
- Relative global costs in % of future GDP
- Emissions reduction targets
- Time horizon
- Level of depth
  
- **NEED TO GENERALISE**

# Studies: Some Similarities

- Global macro approach
- Differentiation between mitigation and adaptation
- Wide range of estimated costs
- Lack of detail

# Costs: Order of Magnitude

- Examples of global cost estimates:
  - UNFCCC: €199-306bn
  - World Bank: €56-80bn (up to €193bn)
  - EC: 0.5% of GDP = €193bn
  - Stern Review: 1% of GDP = €385bn
  - UNDP: 1.6% of GDP = €617bn
  - OECD: 2.5% of GDP = €923bn
- Expected range between €200 billion and €1 trillion per year

# EU27 Share in Global Costs

- 4 methodologies
  - 2 based on current emissions
  - 2 based on historical emissions and economic capability
- EU27 share between 11% and 32%  
Source: Table 5, Behrens (2008), p.11
- Until 2030: €20-195bn (>€50bn) p.a.
- In 2050: €41-305bn (>€100bn)



# Share of Public Finance

- Not analysed in studies but some indications
  - UNFCCC: 14%
  - World Bank: 33%
- Globally: €30-300bn
- EU27: €3-100bn (more realistically between €7-64bn until 2030)
- Substantial contribution of private sector

# Role of Developing Countries

UNFCCC: 46% of mitigation investments (€75bn); 40-60% of adaptation investments (€23-45bn)

World Bank: 50-80% of global costs to decarbonise the power sector (up to €24bn); €8-32bn to climate proof development

UNDP: €68bn annually until 2015

Oxfam: Adaptation costs of more than €40bn

OIES: €1.6-14 for non-Annex 1

# Conclusions

- Variety of diverging studies makes comparison very difficult
- Wide range of estimates renders many studies politically irrelevant
- Beneficial for structuring the debate
- Global macro approach needs to be complemented by detailed sectoral studies
- Important role of private sector

## Part II

**Where should the funds come from and how should they be delivered?**

# Quantity and quality of finance

- **The challenge of ‘filling the financial gap’**
- **What the Convention says (Art 4.3)**
  - **New and additional**
  - **the agreed full incremental costs**
  - **adequacy and predictability**
  - **Appropriate burden sharing**
- **Not only quantity but also quality of financial resources**

# Where should the funds come from?

- Shifting investment flows
  - CDM, JI, new post-2012 mechanisms e.g. REDD
  - Green Investment Scheme (GIS)
  - Multilateral funds
  - Sectoral No-Lose Targets (SNLTs)
- Raising additional revenues
  - Revenues from auctioning
  - Levy on aviation, bunker fuel
  - Proceeds of credit transactions

# Types of funding instruments

- **Grants and loans=ODA-type**
- **New instruments (e.g. guarantees, investments, inducement prizes, technical assistance)**
- **Carbon market instruments (e.g. project credits)**

# Disbursement

- **Types** of disbursement
- **Modes** of disbursement
- Disbursement considerations
- **Access** considerations



# Recent proposals for a future finance model

- **G77 and China**
- **The AOSIS**
- **India**
- **Switzerland**
- **Norway**
- **Mexico**

# For further discussions

- Link between the **revenue base and emissions**
- The most promising **revenue sources**
- **Earmarking of auctioning revenues; auctioning modalities**
- **Integration or coordination with existing or proposed funds**
- **Predictability, stability and timeliness**
- **Governance**

# Publications

Behrens, A. (2008), “Financial impacts of climate change: What scale of resources is required?” ECP Report No.6, October.

[http://shop.ceps.eu/BookDetail.php?item\\_id=1743](http://shop.ceps.eu/BookDetail.php?item_id=1743)

Fujiwara, N., A. Georgiev, and C. Egenhofer (2008), “Financing mitigation and adaptation: Where should the funds come from and how should they be delivered?” ECP Report No.7, December.

[http://shop.ceps.eu/BookDetail.php?item\\_id=1744](http://shop.ceps.eu/BookDetail.php?item_id=1744)

# Thank you for your attention

Arno Behrens and Noriko Fujiwara

[arno.behrens@ceps.eu](mailto:arno.behrens@ceps.eu);

[noriko.fujiwara@ceps.eu](mailto:noriko.fujiwara@ceps.eu)

Centre for European Policy Studies (CEPS)

Tel +32 2 229 3911; Fax +32 2 219 4151

[www.ceps.eu](http://www.ceps.eu)