

Bolivia

LESSONS LEARNED CASE STUDY





THE PROJECT

- Decentralized Infrastructure for Rural Transformation (Infraestructura Descentralizada para la Transformación Rural, IDTR); Provision and Installation of Photovoltaic Systems for Rural Areas (Provisión e Instalación de Sistemas Fotovoltáicos para el Área Rural)
- The IDTR Project, which is part of the Bolivian government's initiative Electricidad para Vivir con dignidad, is one of various sustainable energy projects in Bolivia. Its main aim is to give rural families in Bolivia —especially in off-grid regions— access to electricity. Besides the installation of photovoltaic panels for rural homes, the IDTR also encompasses other measures, such as the densification of the electrical grid in more populated regions. The goal of the Bolivian government is to advance the electrification of the country and reach an electrification rate of 100% in 2025.
- The Vice-Ministry of Electricity and Alternative Energies launched the IDTR-Project in 2007. While the government works as contractor and manages the project, on site implementation is carried out by private partners.
- The photovoltaic modules used for the IDTR-Project had capacities of 22 Wp to 75 Wp each. The total investment was approximately \$US 32 million. The first phase of the IDTR-Project ended in 2011.

PUBLIC-PRIVATE PARTICIPANTS

Public Sector:

- Ministry of Hydrocarbons and Energy of Bolivia (Ministerio de Hidrocarburos y Energía)
- Local Governments

Private Sector:

- International Development Association (IDA)/The World Bank (financing institution)
- Energética (NGO)
- Isofotón S.A.

LESSONS LEARNED

Energy Policies

 In order to secure international financial support, the Bolivian government had to implement or change regulations. In particular, a regulatory framework for sustainable rural electrification was necessary.

Financing

- The IDTR was financed primarily by a loan from the IDA (The World Bank). For the first phase of the IDTR, IDA approved a loan of US\$ 23 million, while US\$ 50 million have been earmarked for the second phase of the project (IDTR II).
- The support was offered as Output-based aid.
- The project provides incentives to foster market development, allowing for a positive internal rate of return for operators, despite serving unattractive regions with low population density. The incentives seek to bridge the difference between the actual costs the operators have to bear and the capacity of the users to pay for the service. The subsidies are transparent, efficient and target primarily poor households. Moreover, the subsidies are directly related to the results that operators achieve, as they are paid according to the number of photovoltaic modules installed.

- The users have to pay an amount that is high enough to cover the costs of the photovoltaic components.

 Moreover, users have to be able to bear the costs of future replacement equipment. The incentives scheme assumes that in the medium term the users will not require subsidies for the operating costs. There are three kinds of payment in the subsidies scheme:
 - 1. the payment the users have to make to the supplier once the facilities are installed
 - 2. the annual payments to the provider for the provision of services (local technical training and other human capacity-building measures, annual visits, monitoring and evaluation)
 - 3. the indirect payments for market development measures (promotion, technical assistance, etc.).
- The exact amount of subsidies for a specific module is determined through a bidding process. As a rule, the photovoltaic systems are not subsidized beyond 50% of investment costs. To reach the poorest households however, smaller systems have a slightly higher subsidy than large systems. In these cases, the government subsidizes the photovoltaic module with 60%, while the end user pays 40% of the system's costs. Micro credits are offered to those who cannot afford to pay their share upfront.
- The IDTR-Project is a Clean Development Mechanism project. The participation in a Carbon Credit Fund will be part of the payment options (OBA), ensuring long-term quality of service. Compliance and goal attainment will be monitored continuously by a monitoring system and evaluation of each operator in the respective areas. In this way, they will have access to payments only if they show results. Audits will verify the information given by the operators. In the medium term, the regulator will be in charge of handing out the payments to the operators according to their results.

Replicability

- The project is as a whole replicable. Actually, after successfully implementing the first phase from 2007 to 2011, two more phases are planned (from 2011-2015 and from 2015-2020).
- Running the project through public-private partnerships was key in making the implementation procedures more effective, which assured the replicability of the project.

Long-Term Policy Framework

- During the implementation of this project, new policies and regulations were required. These were also necessary to assure an effective coordination between the public and private actors, as the private sector in Bolivia is not meant to play an active role in the economic development of the country.
- To give incentives to the development of low carbon technologies with participation by the private sector, the formulation of an appropriate legal framework was necessary.

CONCLUSIONS

- As Bolivia had to create policies and a legal framework especially for this public-private partnership, the project participants would have welcomed an increased implementation period.
- Moreover, the terms of the international financing institutions were perceived to be very demanding and difficult to meet, which also may have been one cause for delays.
- Nonetheless, the IDTR-Project succeeded in providing basic electricity access to more than 10,000 rural families in Bolivia.

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BASIX

Black Sea Trade and Development Bank

Bons Ventos Geradora de Energia S.A

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CJ Energética S.A

CMC

Comisión Nacional de Energía; Dominican Republic

Commonwealth Utilities Corporation, Northern Mariana Islands

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Department of Energy, Mines and Water Resources; Comoros

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Energy Commission of Nigeria

Energy Market Authority; Singapore

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Ministry of Energy and Mining of Jamaica

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REEEP - Renewable Energy and Energy Efficiency Partnership

ResearchPAYS, Inc.

Rural African Ventures Investments

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Viceministerio de Electricidad y Energias Alternativas; Bolivia

World Energy Council World Energy Forum

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ABOUT THE GLOBAL SUSTAINABLE ELECTRICITY PARTNERSHIP:

Created in the wake of the 1992 Rio Summit, the Global Sustainable Electricity Partnership, formerly e₈, is a non-profit international organization, composed of the top world leading electricity companies, whose mission is to play an active role in the international debate on global electricity issues and to promote sustainable energy development through electricity sector projects and human capacity-building activities in developing and emerging nations worldwide.

For more information visit: www.globalelectricity.org.

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UN-Energy was initiated as a mechanism to promote coherence within the United Nations family of organizations in the energy field and to develop increased collective engagement between the United Nations and other key external stakeholders. Its envisaged role was to increase the sharing of information, encourage and facilitate joint programming and develop action-oriented approaches to coordination. It was hoped that it would develop into a system-wide network open to all and a mechanism by which a range of organizational actors could work with the United Nations to ensure a more coherent approach to addressing energy issues.

For more information visit: www.un-energy.org.

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