

OECD Messages on the Economics of Climate Change

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What if we don't introduce more ambitious policies?



1. Excluding emissions from Land Use, Land-Use Change and Forestry. Source: *OECD, ENV-Linkages model.*



The impacts & costs of inaction...

top five exposed port cities

Exposed population (million inhab.)

Exposed assets (\$ billion)

Rank	City	Country	Today
1	Mumbai (Bombay)	India	2.8
2	Guangzhou	China	2.7
3	Shanghai	China	2.4
4	Miami	USA	2.0
5	Ho Chi Minh City	Vietnam	1.9

Rank	City	Country	in 2070
1	Kolkata (Calcutta)	India	14.0
2	Mumbai (Bombay)	India	11.4
3	Dhaka	Bangladesh	11.1
4	Guangzhou	China	10.3
5	Ho Chi Minh City	Vietnam	9.2

Rank	City	Country	Today
1	Miami	USA	416
2	New York-Newark	USA	320
3	New Orleans	USA	234
4	Osaka-Kobe	Japan	216
5	Tokyo	Japan	174

Rank	City	Country	in 2070
1	Miami	USA	3,513
2	Guangzhou	China	3,358
3	New York-Newark	USA	2,147
4	Kolkata (Calcutta)	India	1,961
5	Shanghai	China	1,771

Nicholls et al (2007), "Ranking Port Cities with High Exposure and Vulnerability to Climate Extremes", OECD



Some policy simulations

GHG emission paths under alternative world carbon price scenarios



Source: OECD, ENV-Linkages model.

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The cost of mitigation action



5

Ambitious action to reduce emissions is economically rational...

- When compared to the costs of inaction and the expected economic growth over the coming decades.
- 550ppm CO_2 -eq with some overshooting = -0.13 loss in annual GDP growth.
- 50% reduction by 2050 = -0.26 loss in annual GDP growth.
 but it will not be cheap or easy.
- ...need:
 - participation by all major emitters (countries, sectors, gases)
 - to start now
 - to use an efficient policy mix
 - to support action in developing countries (finance, technology, capacity building)

Technology improvements are essential to reduce future costs

- Getting prices right will reduce emissions and give incentives for technology development & deployment (550ppm scenario leads to 4-fold increase in R&D spending)
- But uncertainty and market failures may discourage investors, so need specific R&D policies
- R&D policy alone may give new breakthrough technologies, but would not in itself lead to deployment of existing and new technologies or efficient practices

Carbon pricing and R&D support are both needed

Source: WITCH model

Public energy related R & D expenditures in OECD countries (percent of GDP)



Note: Unweighted average of OECD countries less non-IEA member countries (Iceland, Mexico, Poland and Slovak Republic). Due to lack of data Belgium and Luxembourg are also excluded. Source: IEA database.

What policy approaches to avoid?

Be careful: not all support is well justified...

- biofuels policies in EU, Canada, US cost about an estimated USD 1000 per tonne of CO_2 emissions avoided.



Reduced participation (fewer countries or sectors) increases the costs of action & reduces emission reduction potential.

- if leave out energy-intensive industries, 550 ppm costs over 50% more.

- even if Annex I countries reduce <u>al</u>I their current emissions by 2050, would be replaced just by new growth in emissions in China & India



Carbon leakage and competitiveness — an obstacle?

- <u>Two elements:</u> market shares/relocation and spillover effects in energy markets
- As the <u>coalition of acting countries</u> increases, the leakage rate falls rapidly

e.g. leakage rates for EU-only acting to reduce emissions by 50% to 2050 = 20%; if all Annex I participate = 9%

- <u>Policy responses to carbon leakage:</u>
 - Border Tax Adjustments
 - Costly! can reduce leakage, but at a cost to both the country applying BTA and trade partners
 - International sectoral agreements



International sectoral approach

	- 50% in EU only in 2050	-50% in EU + -50% in EEIs (no permit fungibility)	-50% in EU + -50% in EEIs (permit fungibility)
GHG emissions	-3%	-15%	-14%
MAC - EU countries	US\$ 293	US\$ 328	US\$ 454
MAC – energy intensive industries (worldwide)	US\$ 0	US\$ 682	US\$ 454
GDP loss in 2050 - EU	-3.0%	-3.5%	-3.9%
GDP loss in 2050 - non-EU	0.0%	-1.8%	-1.4%
GSP loss in 2050 - World	-0.5%	- 2.1%	-1.8%

Source: OECD ENV-Linkages model



Next phase of ECO-ENV work Building a politically viable global approach

- How to gradually build a world carbon market from existing schemes
 - e.g. ETS, CDM, taxes, subsidy removal, sectoral agreements...
- Incentives for key emitters to join in
 - e.g. global financial transfers under 550ppm scenario could be 0.8%-1.5% of global GDP.
- Competitiveness and carbon leakage
- How to incorporate the forestry sector

Reducing Emissions from Deforestation and Forest Degradation (REDD)

- Forestry accounts for up to 17% of global GHG emissions
 - = more than transport
- Potential source of low-cost mitigation potential
- Need effective REDD financing mechanisms
 - establish clear goals and objectives
 - ensure sufficient and long-term sources of funding
 - develop eligibility and prioritisation criteria
 - ensure accurate & consistent monitoring & performance evaluation
- Links with biodiversity and co-benefits

<u>Source</u>: Karousakis and Corfee-Morlot (2007): www.oecd.org/env/cc/aixg/



Adaptation costs and benefits

- "Optimal" <u>coastal adaptation</u> costs generally a small percent of GDP (less than 0.01%). But regional differences and be as high as 10% of GDP for some small island economies.
- In <u>agriculture</u>, many adaptations can offset yield declines (even some net benefits) at relatively low cost. But vary across regions & crops, and decline with rising temperature.
- For <u>water</u>, investments in storage and/or water treatment dominate adaptation costs.





Need to incentivise adaptation actions...

- Majority of adaptation actions will be undertaken by private actors in a decentralised manner.
- Public policy has important role in ensuring that decisions are made in a timely, well-informed, and efficient manner, and to provide financing (e.g. for public goods aspects).

Policy instruments:

- insurance or other risk management policies
- environmental markets and pricing
- R&D incentives

⇒ avoid mal-adaptation!



SOURCE: OECD (2005), Bridge over Troubled Waters



Thank you!

www.oecd.org/env/cc