Energy Efficiency Governance in the Buildings Sector

Lisa Ryan

Energy efficiency and environment division, IEA



International Energy Agency



Outline

- Energy efficiency policy and climate change mitigation
- Barriers to buildings energy efficiency
- Policies promoting buildings energy efficiency
- Delivery frameworks for buildings efficiency policies

Efficiency gains can contribute most to emissions reductions

WORLD ENERGY OUTLOOK

World energy-related CO₂ emissions abatement in the 450 Scenario relative to the New Policies Scenario



Energy efficiency measures – driven by strong policy action across all sectors – account for 50% of the cumulative CO₂ abatement over the Outlook period

Buildings sector share of final energy consumption – 2007, 2030 and 2050

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Share of residential building stock in selected countries by vintage





Energy efficiency in buildings – key data IEA countries

- 32% global final energy consumed in buildings
- 2/3:1/3 split between residential:commercial buildings
- Approx 50% buildings in IEA countries pre-building codes
- Average energy consumption ~ 230kWh per m2
- EU 2020 target for new buildings 50 kWh/m2/yr
- New buildings share low < 2%; renovation of existing buildings < 1%/yr</p>
- Target for building stock 50kWh/m2/yr by 2050? Not all buildings will make it!



Where should we start?



Based on Philibert and Pershing 2002, ETP 2010

Barriers to buildings energy efficiency

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Barrier	Examples
Market	 Market and price distortions (externalities) The principal agent or split incentives problem, in which the investor does not reap the rewards of improved efficiency Transaction costs (project development costs are higher)
Financial Information	 Lack of understanding of the benefits of efficiency investments Long payback periods Technical and market risk perception by lenders Lack of sufficient information, especially on new technologies (ZEBs)
Regulatory and institutional	 Complexities in the buildings supply chain Countervailing incentives (e.g., speed of project development) Diffuseness of buildings owners
Technical	 Lack of affordable or suitable buildings technology & materials Insufficient local capacities for identifying, developing, implementing and maintaining efficiency investments

Energy Efficiency Policies for Buildings

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Policy	Example
Pricing mechanisms	 Energy and carbon prices
Regulatory and control mechanisms	Buildings codesMinimum performance standardsObligations
Fiscal measures and tax incentives	 Subsidies and tax incentives Green mortgages Government direct investment
Promotional and market transformation mechanisms	Appliance labellingEnergy performance certification
Technology development	 ZEB R&D and pilot projects
Commercial development and capacity building	 Creation of ESCOs Training of code inspectors Professional Certification
Financial remediation	Green Investment BanksContingent financing facilities

Need to plan long-term goals and work backwards....



Governance: Policy Delivery Frameworks

The combination of legislative frameworks and funding mechanisms, institutional arrangements, and co- ordination mechanisms, which work together to support implementation of energy efficiency strategies, policies and programmes.



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What makes for an effective policy delivery framework?

- Implementation authority is clear
- Accountability is established
- Political consensus is built
- Implementation partnerships are created
- Resources are mobilized
- Oversight arrangements are in place



Summing up

- Energy efficiency in buildings is key to carbon mitigation, energy security, economic development
- Policies are needed to deliver low energy buildings and governance in the form of delivery frameworks is crucial to ensuring effective implementation.

Contacts:

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IEA Energy efficiency governance: Grayson Heffner IEA sustainable buildings: Yamina Saheb IEA energy efficiency finance: Lisa Ryan